

# Is the OCIO Market a Red Ocean or Blue Ocean?

Current Status and Problems of the OCIO Market and Improvement Direction

Asia-Pacific Association of Finance, 2024 International Conference

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# Definition and Background of OCIO

- Definition of OCIO (Outsourced Chief Investment Officer)
  - It is a method of asset management where an organization entrusts the management of its assets to a specialized firm.
  - This entrustment encompasses the entire investment decision-making process, including both strategic and tactical asset allocation, the selection of underlying asset managers, portfolio rebalancing, risk management, and the execution of investment decisions.
- Background of the Emergence of OCIO
  - The emergence of OCIO can be attributed to the growing need among investors in the capital market to delegate the execution of crucial tasks such as:
    - Selecting the right assets, implementing investment decisions, monitoring performance and risk
  - These tasks have become increasingly challenging due to the following changes in the capital market environment:
    - Increased volatility in the capital market, making it difficult to predict market movements
    - Rising costs associated with managing investment portfolios relative to the available investment funds

### Differences between OCIO and Traditional Investment Management

- Differences between OCIO and Traditional Investment Management
  - The biggest difference between the OCIO system and traditional investment management is the level of authority delegated in the investment decision-making and asset management execution stages.

| Feature                       | OCIO   | Traditional Investment Management  |  |  |
|-------------------------------|--|--|--|--|
| Roles and<br>Responsibilities | <ul> <li>Taking on part or all of the strategic decision-making process</li> <li>Managing funds in line with strategic asset allocation</li> </ul> | <ul> <li>Focusing on managing funds through<br/>stock selection</li> </ul> |  |  |
| Investment<br>Structure       | <ul> <li>Fund of Funds (asset managers)</li> <li>Wrap accounts (brokerages)</li> </ul>   | - Direct fund management   |  |  |

Source: Nam, J. (2023)

# Distinguishing the OCIO System

- Varieties of the OCIO System
  - The OCIO system can be categorized into three main types based on the extent of discretion:

| Category              | Granularity of discretion   |
|-----------------------|---|
| Full<br>discretion    | <ul> <li>The organization delegates the majority of investment decision-making to an external specialized asset management firm.</li> <li>The internal organization primarily focuses on governance responsibilities and formulating or revising the Investment Policy Statement (IPS).</li> </ul>  |
| Partial<br>discretion | <ul> <li>Most aspects of investment decision-making, except for the highest level strategic decisions, are entrusted to an external specialized asset management firm.</li> <li>The internal organization retains responsibility for formulating and revising the IPS, conducting ALM analysis and implementation, classifying funds into short-term, medium-term, and long-term categories, and determining strategic asset allocation.</li> </ul> |
| Limited<br>discretion | <ul> <li>Only specific functions that are difficult for the internal organization to handle are delegated to an external specialized asset management firm.</li> <li>The discretion of authority is typically limited to specific asset classes or investment strategies.</li> </ul>  |
|                       | Source: Ministry of Economy and Einance (2017)  |

Source: Ministry of Economy and Finance (2017)

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### Advantages and Disadvantages of Adopting an OCIO System

- Advantages and disadvantages of adopting an OCIO system
  - By introducing OCIO, the problem of internal resource shortages in terms of human and material aspects can be solved relatively quickly and cost-effectively by utilizing the expertise and information capabilities of OCIO in asset management.
  - Since the overall asset management is outsourced, it is difficult to accumulate internal capabilities and internalize the asset management system.

| Advantages   | Disadvantages  |  |  |
|--|--|--|--|
| <ul> <li>Addressing resource constraints</li> <li>Cost-efficiency and time-effectiveness</li> <li>Enhanced risk management</li> <li>Improved investment performance</li> <li>Adaptability to financial markets</li> <li>Access to information and education</li> <li>Diversification of investment assets</li> </ul> | <ul> <li>Managing uncertainty of fund disbursements</li> <li>Establishing clear OCIO roles and responsibilities</li> <li>Implementing oversight and monitoring mechanisms</li> </ul> |  |  |

# The Evolution of the OCIO in Korea

- Introduction of the pension fund pool system (2001)
  - In 2001, the Ministry of Economy and Finance spearheaded the establishment of the Pension Fund Pool System, marking Korea's first foray into the OCIO model.
  - This system adopted a fund of funds structure, where funds were entrusted to primary managers (PMs), who in turn allocated them to secondary managers (SMs).
- Adoption of standalone OCIO by public pension funds
  - The Ministry of Land, Infrastructure and Transport took a pioneering step by introducing a standalone OCIO system for the Housing & Urban Fund.
  - This was followed by the Ministry of Employment and Labor's decision to adopt an OCIO system, primarily focused on the Industrial Accident Insurance Fund and the Employment Insurance Fund.
- Implementation of OCIO alongside the Pension Fund Pool
  - Inspired by these successful cases, several funds that had previously utilized the Pension Fund Pool began to introduce separate OCIO systems for a portion of their assets.
- Expansion of OCIO in the public sector

Standalone OCIO - The Employment Insurance Fund & Industrial Accident Insurance Fund

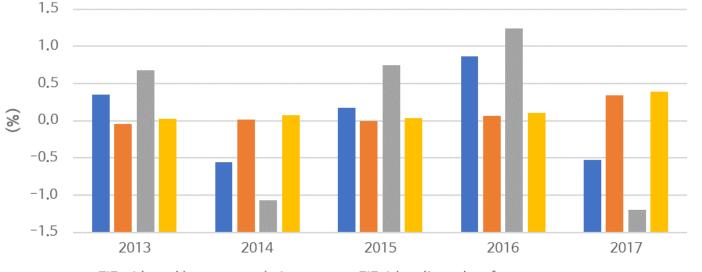
- The EIF & IAIF: Introduced a dedicated asset management system in 2015
  - The EIF was established in 1995 and the IAIF in 2002.
  - The Ministry of Employment and Labor's asset management team manages four funds: the EIF, the IAIF, the Wage Guarantee Fund, and the Employment Promotion Fund for Persons with Disabilities.

| Feature                      | EIF                                  | IAIF                                       |  |
|------------------------------|--------------------------------------|--|--|
| Responsible Agencies         | The Ministry of Employment and Labor |  |  |
| Primary Asset Managers       | Mirae Asset Securities               | Samsung Fund                               |  |
| <b>Recent Selection Date</b> | April 2023                           | April 2023                                 |  |
| Assets Under Management      | 6.6 tril.                            | 21.7 tril.                                 |  |
| Staff Size                   | 34                                   | 25   |  |
|                              |                                      | Sustana Diaglagad matarials far as ab fund |  |

Source: Korea On-Line E-Procurement System, Disclosed materials for each fund

### Standalone OCIO - The Employment Insurance Fund & Industrial Accident Insurance Fund

- Gradual improvement since the introduction of the OCIO
  - MId- and long-term (1-year) relative return: No clear difference was found before and after the introduction.
  - Risk-adjusted performance (3-year Sharpe ratio): Shows a gradual improvement trend since the introduction.



EIF mid- and long-term relative return
 EIF risk-adjusted performance
 IAIF mid- and long-term relative return
 IAIF risk-adjusted performance

#### Source: Ministry of Economy and Finance

## Standalone OCIO - The National Housing and Urban Development Fund

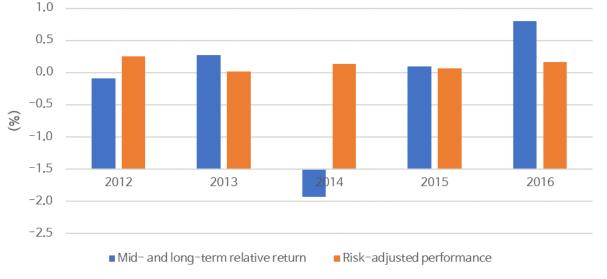
- The NHUDF: introduced a dedicated asset management system in 2014
  - The National Housing Fund, established in 1981, was reorganized into the NHUDF in 2015.
  - In 2014, a dedicated asset management system utilizing multiple primary asset managers was introduced to systematically manage the fund's growing surplus funds.

| Feature                    | NHUDF  |                            |  |  |
|----------------------------|--|----------------------------|--|--|
| Responsible Agencies       | The Ministry of Land, Infrastructure and Transport |                            |  |  |
| Primary Asset Managers     | Mirae Asset Global Investments                     | NH Investment & Securities |  |  |
| Recent Selection Date      | April 2022   | March 2022                 |  |  |
| Assets Under<br>Management | 20 tril.   | 20 tril.                   |  |  |
| Staff Size                 | (approx.) 20                                       | (approx.) 20               |  |  |

Source: Korea On-Line E-Procurement System, Disclosed materials for the fund

## Standalone OCIO - The National Housing and Urban Development Fund

- Gradual improvement since the introduction of the OCIO.
  - Long-term (1-year) relative return: No clear difference was found before and after the introduction.
  - Risk-adjusted performance (3-year Sharpe ratio): Shows a gradual improvement trend since the introduction by rating:
    - Before the introduction of the OCIO, it was at a level between "unsatisfactory" and "good".
    - After the introduction, it changed to a level between "good" and "excellent".



#### Source: Ministry of Economy and Finance

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## Full discretion - National Pension Fund Investment Pool

Out of 52 small and medium-sized funds (10.6 trillion won) with idle funds of less than 1 trillion won, 27 funds (2.7 trillion won) participated in the fund.

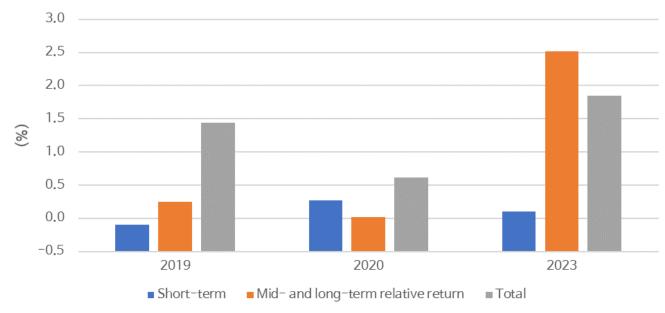
| Asset Management Operations |  | Pension Fund Pool        | Full Discretion  |  |
|-----------------------------|--|--------------------------|--|--|
|                             | Formulate idle fund investment policies for<br>each fund | Fund Pool                | Primary Asset Managers   |  |
| Establish                   | Estimate appropriate liquidity                           | Fund Pool                | Primary Asset Managers   |  |
| Investment                  | Conduct strategic asset allocation                       | Fund Pool                | Primary Asset Managers   |  |
| Strategies                  | Asset management guideline revisions                     | Fund Pool                | Primary Asset Managers   |  |
|                             | Review asset management guideline revisions              | Fund-specific Committees | Investment pool operation committee<br>(Asset management subcommittee) |  |
| Investment                  | Tactical asset allocation                                | Fund Pool                | Primary Asset Managers   |  |
| Execution                   | New idle funds to integrated funds                       | Fund Pool                | Primary Asset Managers   |  |
| Performance                 | Report investment performance                            | Fund Pool (outsourcing)  | Fund evaluators  |  |
|                             | Evaluate investment performance                          | Fund-specific Committees | Investment pool operation committee<br>(Asset management subcommittee) |  |
| Evaluation and Risk         | Report operational risks                                 | Fund Pool (outsourcing)  | Administrative officers  |  |
| Management                  | Manage operational risks                                 | Fund-specific Committees | Investment pool operation committee<br>(Asset management subcommittee) |  |
|                             | Manage market risks                                      | Fund Pool (outsourcing)  | Primary Asset Managers   |  |

#### Source: Cho(2022)

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## Full discretion - The Labor Welfare Promotion Fund

- The LWPF: has participated in the NPF investment pool since 2022
  - To address the limitations of small fund management capabilities, the fund has participated in the NPF investment pool.
  - It is showing signs of improvement since the transition to OCIO.
    - However, there is a low correlation between the fund's target return rate and the transition to OCIO.



#### The Excess Return on BM of the LWPF

#### Source: Korea Worker's Compensation & Welfare Service

## Combination OCIO - The Radioactive Waste Management Fund

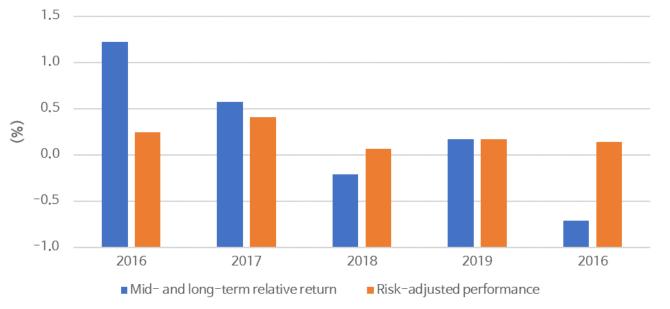
- The RWMF: a combination of the NPF investment pool and OCIO since 2018
  - Using a combination of the NPF investment pool and OCIO until the fund's size > 5 trillion won.
  - The primary asset manager performs tactical asset allocation, constructs and manages individual asset manager pools, directly manages some short-term funds, and provides asset management consulting services.
  - Approximately 1.5 trillion won is entrusted in the NPF investment pool.

| Feature   | RWMF                                   |  |  |
|---|--|--|--|
| Responsible Agencies  | Ministry of Trade, Industry and Energy |  |  |
| Primary Asset Managers  | Shinhan Asset Management               |  |  |
| Recent Selection Date   | April 2021                             |  |  |
| Assets Under Management   | 2.1 tril.                              |  |  |
| Staff Size  | 13                                     |  |  |
| Source: Korea On-Line E-Procurement System Disclosed materials for the fund |  |  |  |

Source: Korea On-Line E-Procurement System, Disclosed materials for the fund

## Combination OCIO - The Radioactive Waste Management Fund

- Downward trend since the introduction of OCIO.
  - Medium- to long-term relative returns (1-year relative returns) have been declining both before and after the introduction.
  - Risk-adjusted performance (3-year Sharpe ratio) has also been relatively low since the introduction.



Source: Ministry of Economy and Finance

# Oligopoly in Domestic Public Pension Funds

- Over time, the structure of oligopoly by large companies has become more prominent.
  - This is especially evident in public pension funds, which account for over 80% of the total market (Nam, 2022).
- Unlike large asset managers, small and medium-sized asset managers face difficulties in entering the OCIO business.
  - Large asset managers hold over 90% of the market share in the OCIO market (Lee, 2022).
  - The following are the main factors cited for this concentration in large asset managers (Lee, 2022):
    - Entrustment of funds from affiliates, large investment capacity, movement of funds to a stable place, etc
  - Large asset managers are taking the lead in specializing their organizations
- Several solutions have been proposed, such as reforming the selection method of primary asset managers (Yang, 2022).
  - In addition, it may be possible to consider limiting the amount of funds that can be managed by a single asset manager or expanding the multi-management system (Yang, 2022).

# Short Primary Asset Manager Reappointment Cycle

- OCIO is not immune to the principal-agent problem that is common in many business relationships.
  - Even with strong performance-based incentives, the issue of the primary asset manager reappointment cycle can still lead to a significant divergence between the goals of the asset owner and the goals of the OCIO firm.
- For large funds, it is common to have a primary asset manager reappointment cycle of four years.
  - Typically, a significant portion of the first year is spent on understanding and adaptation for the business and fund.
  - In the final fourth year, the primary asset manager must balance their regular duties with preparing for the reappointment process, which can lead to an increased workload.
- Alternatives are needed that consider the pros and cons of reappointment cycles.
  - There are several complex issues to address, including fairness, transparency, preventing monopolies, increased costs, reduced efficiency, and goal misalignment due to a focus on short– term performance.

### Excessive Dedicated Organization Requirements and Low Management Fees

- High weight of dedicated organization evaluation in primary asset manager selection
  - The relatively high proportion of evaluation items for manpower and price in the selection of OCIO companies is a burden on the OCIO industry.
  - Major public OCIO funds require dedicated organizations separated by Plan-Do-See functions.
  - Can lead to an adverse selection problem and have a negative impact on the OCIO market itself.

| Price evaluation        | Price(10)               |  |    | 10 |  |
|-------------------------|-------------------------|--|----|----|--|
| Technical<br>evaluation | Quantitative<br>Measure | Human resources                        | 8  |    |  |
|                         |                         | Operational assets                     | 10 | 30 |  |
|                         |                         | Operational performance 1              |    |    |  |
|                         | Qualitative<br>Measure  | Understanding of institution (or fund) | 6  |    |  |
|                         |                         | Organizations and systems              | 18 | 60 |  |
|                         |                         | Operational strategy                   | 18 |    |  |
|                         |                         | Support plan                           | 18 |    |  |

#### An Example of the Evaluation in the Selection of OCIO

Excessive Dedicated Organization Requirements and Low Management Fees

- OCIO is only feasible for funds > 5 trillion won in AUM (Nam, 2022)
  - Based on the following example, it is considered that operating a dedicated organization would be desirable for funds with AUM of 10 trillion won or more.
  - Assuming a fee rate of 3bp, which is commonly applied in the domestic OCIO market.
  - Scenario 1 and 2 assumes an annual salary of 100 and 50 million won per person, respectively.

| Case | Case AUM   | Fee rate | Operating income<br>(mil. won) | BEP (workforce) |         |
|------|------------|----------|--------------------------------|-----------------|---------|
| Cusc | (mil. won) | (bp)     |                                | Scen. 1         | Scen. 2 |
| 1    | 100,000    | 3        | 30                             | 0.3             | 0.6     |
| 2    | 500,000    | 3        | 150                            | 1.5             | 3.0     |
| 3    | 1,000,000  | 3        | 30                             | 3.0             | 6.0     |
| 4    | 5,000,000  | 3        | 1,500                          | 15.0            | 30.0    |
| 5    | 10,000,000 | 3        | 3,000                          | 30.0            | 60.0    |
| 6    | 20,000,000 | 3        | 6,000                          | 60.0            | 120.0   |
| 7    | 30,000,000 | 3        | 9,000                          | 90.0            | 180.0   |
|      |            |          |                                |                 |         |

### NPF Depletion and Expansion of the Retirement Pension

- NPF: Accumulating deficits starting in the next 20 years
  - The NPF is projected to have a surplus of revenue over expenditure for the next 20 years, followed by a period of accumulating deficits. (NPS, 2023)
  - The accumulated fund is expected to reach a peak of 1,755 trillion won around 2040 and be depleted by 2055.
  - Current largest fund's depletion and reduction could lead to contraction of OCIO market.
- Retirement Pension Market: Projected for continued growth
  - The retirement pension market size is estimated to reach approximately 382 trillion won by the end of 2023 and 940 trillion won by the end of 2033, a decade later (Korea Investment Management, 2023).
  - The performance-based retirement pension segment is particularly expected to grow, with its size projected to increase from 49 trillion won in 2023 to 269 trillion won in 2033.

# Summary and Conclusion

- The Stagnant Growth of the Domestic OCIO Market: Challenges and Opportunities
  - Despite its quantitative growth over the past two decades, the domestic OCIO market has stagnated in terms of qualitative development,
  - Pushing OCIO firms towards a red ocean environment where achieving meaningful operational profits is becoming increasingly difficult.
- Key Challenges:
  - Information Asymmetry
  - Oligopolistic Market Structure
  - Short Reappointment Cycles
  - Excessive Dedicated Organization Demands and Low Management Fees
  - Uncertainty from Future Fund Size Changes